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County Executive

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# Annual Budget and Forecast Fiscal Years Ending December 2014-2016

July 11, 2013



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# Historical Review: Revenue Challenges



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## Revenue Challenges



- The General Fund is funded primarily by two revenue sources
  - Property Taxes
  - State Shared Revenue
- Both sources of revenue declined
- Placing tremendous stress on governmental budgets



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## State Shared Revenue



- State of Michigan continuously cut revenue transferred to communities in an effort to balance its own budget
- Cuts in State Revenue Sharing began placing pressure on community budgets in the early 2000's



# Property Tax Revenue



- Tax Revenue is the largest source of revenue for the General Fund
- Tax collections are based on the taxable value of property which is dependent on inflation as well as property values
- In 2007- downturn in the national economy began reducing property values

## Property Tax Revenue

- Property values plummeted- decreasing the amount of property taxes collected
- In many cases 20 years of market value appreciation was lost in just 2 or 3 years
- Placing further pressure on the county budget





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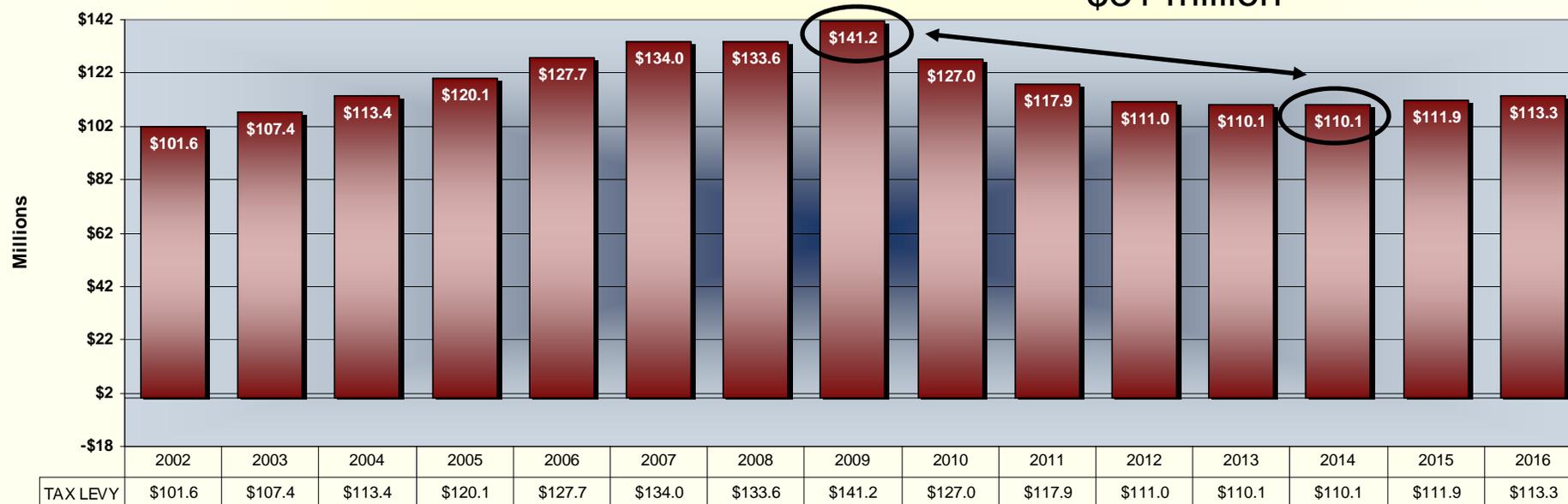


# Property Tax Revenue

Macomb County, Michigan  
History Of Base Tax Levy  
2002-2013 Actual, 2014-2016  
Projected

Lost annual revenue

\$31 million





## Summary



- Unexpected decreases in property taxes as well as State Shared Revenue created a perfect storm
- County was forced to make permanent structural changes in order to balance the budget
  - Cuts in spending
  - Reinvent how services are delivered

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# 2014 Budget General Fund

**Slide 9**

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**v1**

**That brings us to 2012**

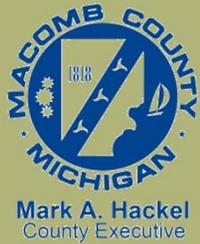
pprove, 11/5/2011

- 2014 Revenue Increases:
  - Economy and housing market stabilizing
    - Increase in recording fees
    - Increase in transfer tax
    - Taxable values will remain flat
    - Increase in State Revenue Sharing
    - Increase in Liquor Tax Collections

## 2014 Budget Summary

- 2014 Revenue Decreases:
  - Personal Property tax revenue expected to decline due to new law
    - \$750,000 in 2014
    - \$1,000,000 in 2016





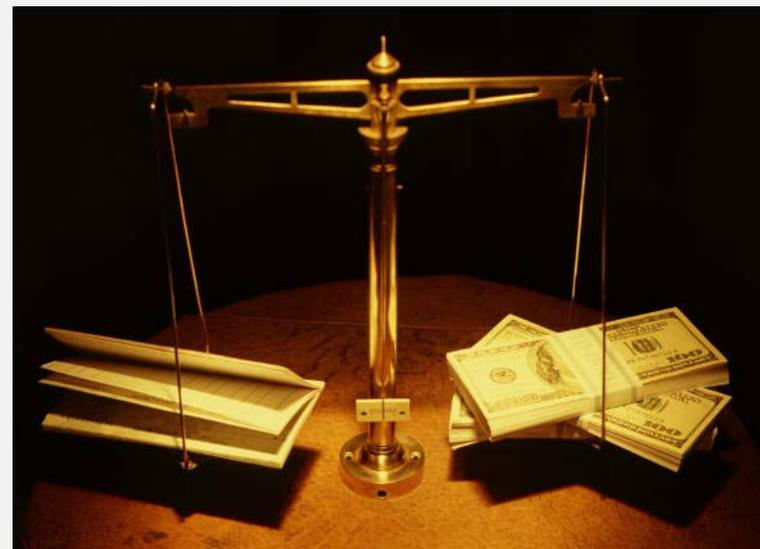
## 2014 Budget Summary



- 2014 cost increases:
  - Healthcare inflation for retirees expected to be 8% or \$1.2 million
  - Pension Contributions increased \$2.2 million
  - Elimination of furlough days \$3 million

## 2014 Budget Summary

- Balancing the budget required further cuts in spending to offset increases in fringe costs
- Revenue = Expenditures



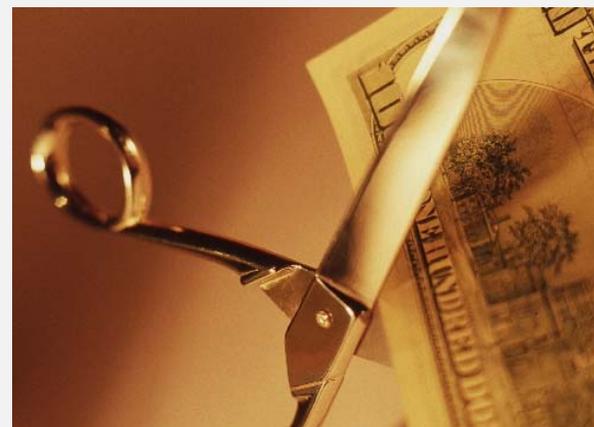


## 2014 Budget Summary



- Additional Cuts in Spending
  - Departmental Restructuring
    - \$529,000 saved in 2014
    - 19.5 net positions eliminated in 2014
  - 450 positions eliminated county-wide since 2006

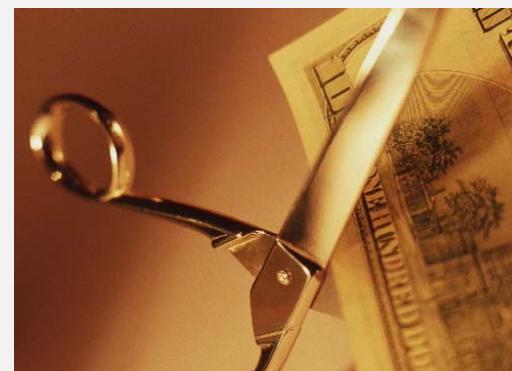
- Additional Cuts in Spending
  - Elimination of \$4 million annual contribution to Capital Fund
    - Space utilization study is underway
    - Capital Plan will be updated
    - Transfer of previous years surplus and bond issue will be discussed



- Additional Cuts in Spending
  - \$2.5 million reduction in health care charges as a result of the implementation of P.A. 152



- Additional Cuts in Spending
  - \$1 million in juvenile detention placement costs
    - Decrease in costs associated with housing wards of the State
    - Court placing children in local treatment programs rather than private facilities





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## 2014 Budget Summary



- Additional Revenue
  - \$576,000 increase in State Revenue Sharing
  - \$350,000 increase in projected Liquor Tax



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## 2014 Budget Summary



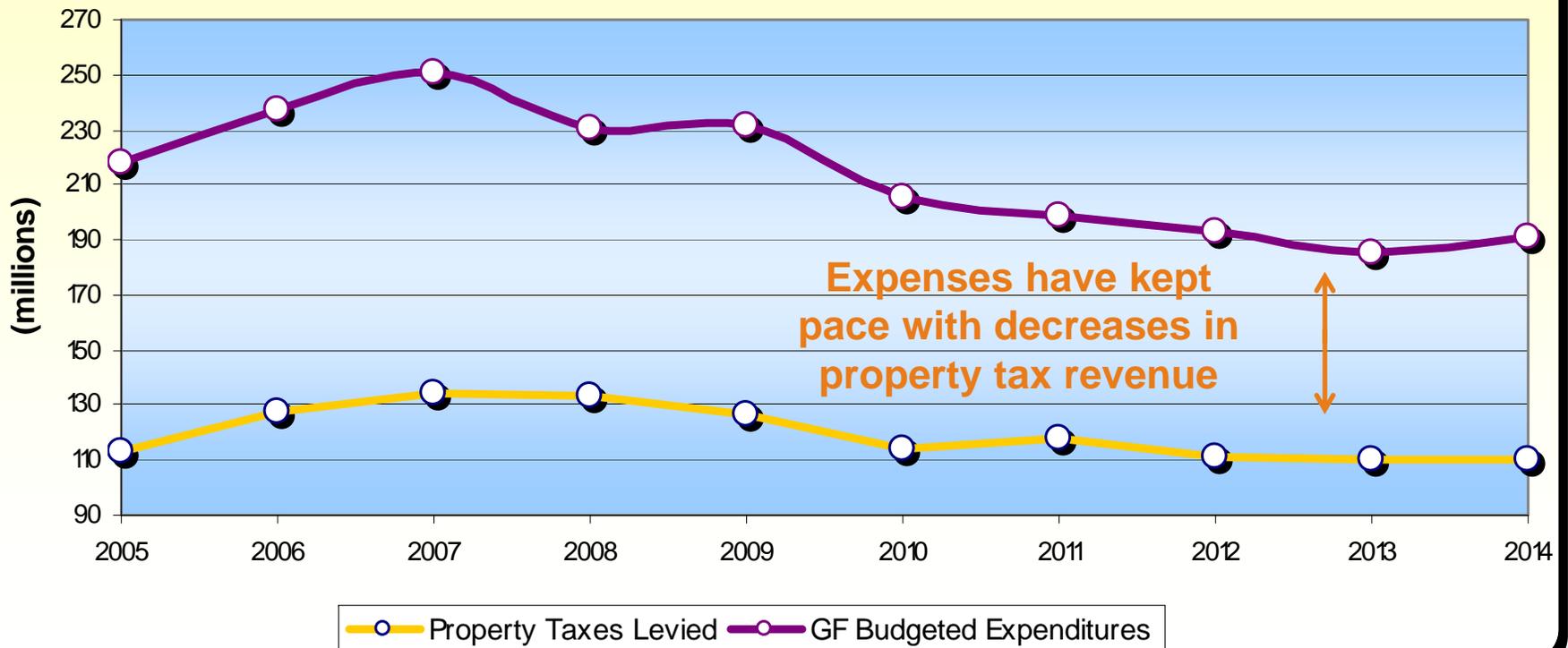
- No utilization of Fund Balance
- No increase in the tax rate
- Continue to live within our means due to cuts in spending



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### Macomb County, Michigan General Fund Property Tax Levy and Budgeted Expenditures





## Update on Fiscal Health



- Results: 2011- 2014 had \$0 utilization of Fund Balance
- Structural reform have been significant
  - 2011 adopted budget had \$13 million gap
  - 2012 forecast had \$23 million budget deficit
  - 2013 forecast had \$16 million budget deficit
  - 2014 forecast had \$9 million budget deficit
- Over \$60 million has been eliminated from the budget



## Update on Fiscal Health



- Fund Balance levels remain well above the recommended 10-15% of annual operating expenditures
- Maintaining our AAA rating with Standard and Poor's

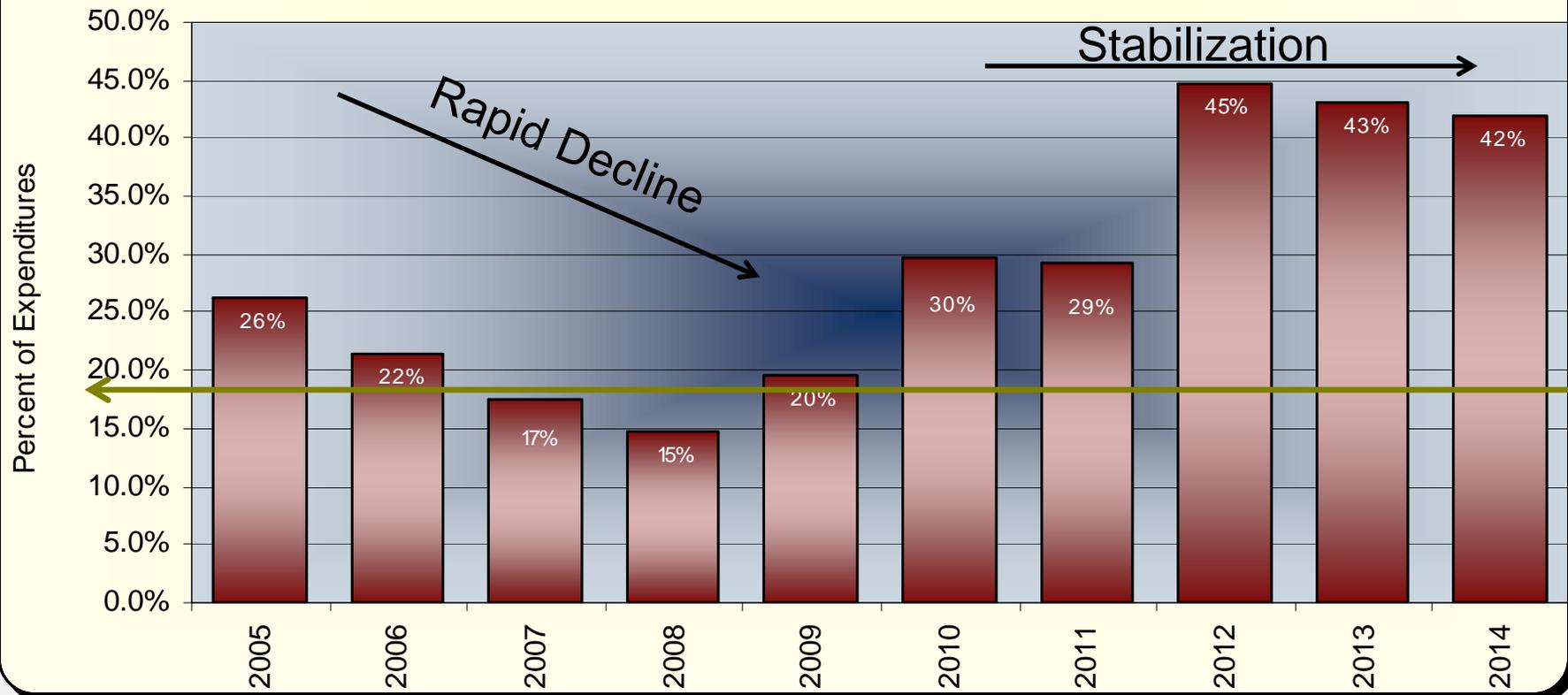


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# History of Fund Balance As a Percentage of Expenditures

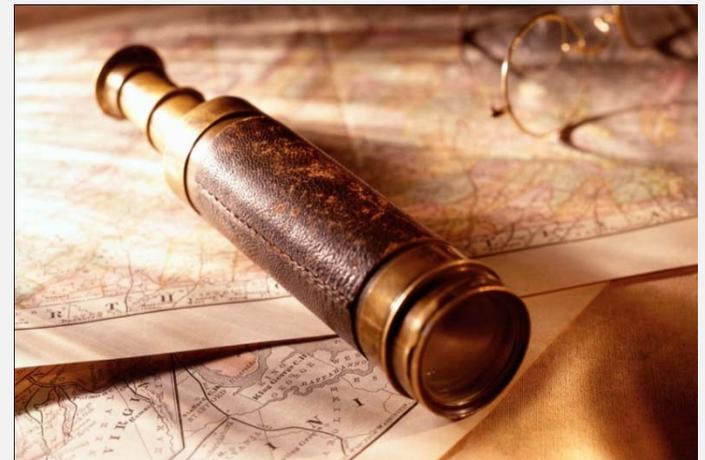


Macomb County, Michigan  
Fund Balance as a % of Expenditures - General Fund  
2003 - 2012 Actual, 2013-2014 Budgeted





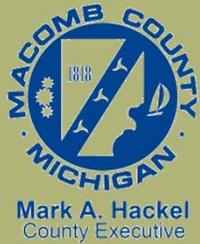
# 2015 and 2016 Forecast



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That brings us to 2012

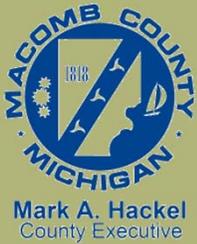
pprove, 11/5/2011



# 2015 and 2016 Financial Forecast



- Recovery is taking hold
  - Property values are stabilizing
  - Growth in private sector businesses
  - Major new investments are driving growth in employment
  - Continued population growth is fueling local demand for goods and services



## 2015 and 2016 Financial Forecast



- Anticipating that property values:
  - Remain flat in 2014
  - Increase 1.5% in 2015
  - Increase 1.5% in 2016
- Reduction in Persn. Prop. Tax will lessen positive impact in 2016
- Proposal A will limit future growth in tax revenue
- Best case scenario- tax revenue will not be fully restored to 2008 levels until at least 2025

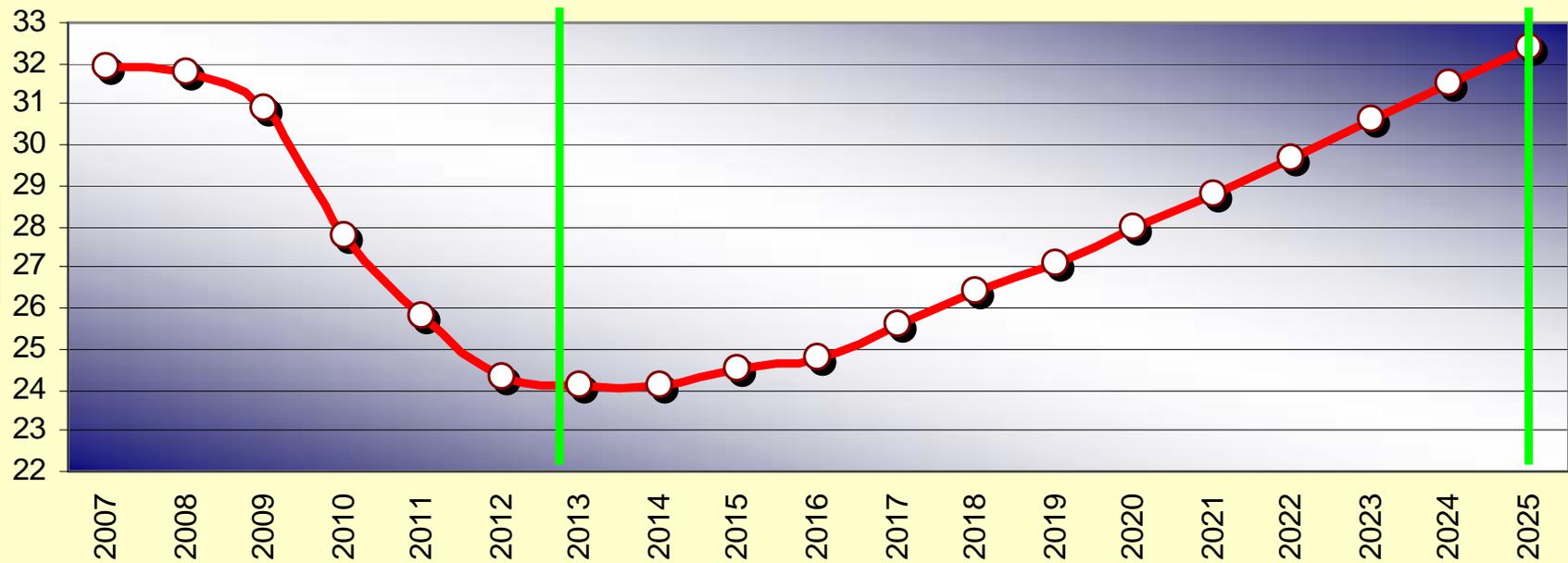


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# 2015 and 2016 Financial Forecast



Macomb County, Michigan  
Taxable Value of Property  
2007 - 2025





# 2015 and 2016 Financial Forecast



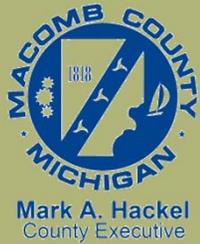
- State Revenue Sharing:
  - Remains flat for 2015-2016
- Health Care Costs increase:
  - 4% per year for active employees
  - 8% per year for retirees



# 2015 and 2016 Financial Forecast



- Pension Contributions:
  - Remain flat in 2015-2016
  - Due to recent concessions that increased the vesting period
  - Monitoring closely- highly dependent on performance of the financial markets



# 2015 and 2016 Financial Forecast



- Utilization of county Fund Balance without additional cuts in spending:
  - \$4.8 million in 2015
  - \$7.0 million in 2016
- Projected budget gaps significant but more manageable than the \$20-\$30 million gaps of previous years
- Need to hold the line on spending



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## Areas of Concern



- July 2010 Board of Commissioners estimated that County was on track to run out of cash by the end of 2012
  - ✓ Financial Condition has been stabilized



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## Areas of Concern



- Retiree Health Care Fund
  - 2010 Actuarial Valuation
    - Plan underfunded \$500 million
  - 2011 Actuarial Valuation (Roads)
    - Plan underfunded \$67 million



# Retiree Health Care Fund



- Changes are being made
  - Reduction in benefits
    - Vesting increased to 15 years
    - Coverage for spouses eliminated
    - Proposed DC Plan for new hires
  - Pay down liability
    - \$3 million general fund contribution during 2015 and 2016

## 2015 and 2016 Concluding Thoughts

- The County's fiscal condition is stabilizing
  - A direct result of the efforts by department leaders, elected officials and county employees
- Need to hold the line on spending
- Will not regain lost ground on property values until at least 2025
- Hope for the future of our residents and employees





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